

## An Alternate Structure of Governance: A Case of Pakistan

Rana Eijaz Ahmad, Assistant Professor Department of Political Science University of the Punjab Lahore.

Email: [ranaeijaz@yahoo.com](mailto:ranaeijaz@yahoo.com)

### Abstract

Pakistan has been in crises since its birth. Therefore, everyone knows the disparities Pakistan has in its socio-political and economic domains. In this paper, an alternate structure of governance is given for the resolution of all horizontal and vertical cleavages existing in the country for last sixty-seven years. Therefore, it is call of the day that we must contemplate for an alternate structure of governance. In this paper we are devising a strategy that may sustain our identity that is in question in the contemporary world. This paper is based on empirical analysis.

**Key Words:** governance, structure, system capabilities, institutions, NRO

### 1. Introduction

Pakistan is passing through a very critical phase of history owing to the overlapping of the non-political elite over the political elite. Repeated military displacements kept Pakistan under shocks and gave setback in the forms of debts, inflation, nepotism, and corruption have made the political system of Pakistan dysfunctional. The 'system capabilities' had gone into the state of abeyance. The incapable people who are running the institutions at their whims have abducted all the institutions of the country. Plato believes that "ultimately society will collapse if upward movement of talented individuals is blocked through unfair means, similar to downward movement of those who lack talent but are off spring of those who are in power."<sup>1</sup>

First of all a conditional general amnesty should be announced for the people who got benefits out of National Reconciliation Ordinance (NRO). They must be directed by the supreme court of Pakistan to have all money back to home and invest it in the country. For next hundred years they cannot invest their money outside Pakistan. They cannot transfer their assets in any form outside Pakistan. This may be a podium towards success. The worthy courts should also ban all the existing interest groups (so called political parties) for ever as they have damaged the country since 1947 to date. No one from their families and kin would be allowed to make any new party or join a party. If ever any new party found guilty of giving membership to the member or relatives of the old failed parties (OFPs) would also be banned forever in Pakistan.

### 2. What is governance?

Governance has been a varied concept and the contemporary world uses it in the perspective of the mass culture in any country. Every state is composed of three types of individuals: subjects, parochial and participants. (Almond and Verba, 1966.). The number of individuals of each type determines the quality of the political system. That quality is directly correlated with the employment of system capabilities that are extractive, regulative, distributive (input capabilities) symbolic and responsive (output capabilities).<sup>2</sup> (Almond and Powell, 1966).

This is one perspective of the governance; in my opinion governance is all about sustainable human development in which decision making is done for welfare of the state and the individuals residing in and out of the country. It fulfills the needs and demands of the present generations in time without depleting the needs and demands of the future generations.

### 3. Background of the Proposed Research Project

#### 3.1. Who will bell the Cat?

The people of Pakistan will bell the cat by making a petition in black and white to the supreme court of Pakistan. The petition will be comprised of banning all OFPs and making of new political parties that may come from any segment of the society. They may be public servants or people from the private sector. It is the only way to rescue this country out of crises as we can take benefit from the best talent by adopting this alternate structure of

<sup>1</sup> Naqvi, H. A. No Exit Strategy January, 03, 2010, Daily *the Dawn Magazine*, 7.

<sup>2</sup> Almond, A Gabriel. and Powell, G. Bingham Jr. (1966). Boston: Little, Brown and Company, pp. 190-212.

governance and can eliminate the monopoly of few families, feudal lords, Sardars and other like political demagogues.

The present government should allow working for its term meanwhile new strategy would become mature. All new parties can get registered, hold elections inside parties; make manifestoes until the next elections.

### **3.2. Justification of the Project**

Pakistan today is facing the worst crises in governance. Therefore, it is call of the day to outline a future course of action for Pakistan to get the country out of these crises.

### **3.3. Proposed Objectives**

Proposed objectives are clearly based on the resolution of crises of governance in Pakistan. This structure is just a beginning towards a solution of these governance crises in Pakistan. It is in raw form, can be re-evaluated, re-structured, re-examined, and amended at any time as it is not a final word. It needs refinement. There is nothing perfect in the world but Allah only, so whatever is written is my own perception regarding the governance crises.

### **3.4. Research methodology**

This research is descriptive in nature. It is based on empirical and primary data along with secondary sources. Inductive and deductive approaches are also used to make the resolution more productive and pragmatic. In-depth interviews, focus group activities are also included to make it very much practical.

## **4. Out Line for An Alternate Structure of Governance**

### **4.1. Countries official name: United States of Pakistan (USP)**

Country name is suggested as USP as there is no need of mentioning the official religion in the name of the country. It gives a sense of aloofness to the people who are non-Muslim. This political aloofness put the country into ethnic conflicts. We claim that we are the true followers of Muhammad Peace Be upon Him. Is He ever given the name of Islam to His true Islamic polity? Answer is no.

### **4.2. Country's official religion: Islam**

As there are more than 90 percent people in the country are Muslims, therefore the religion should be according to the will of the people.

### **4.3. Country's official language: English**

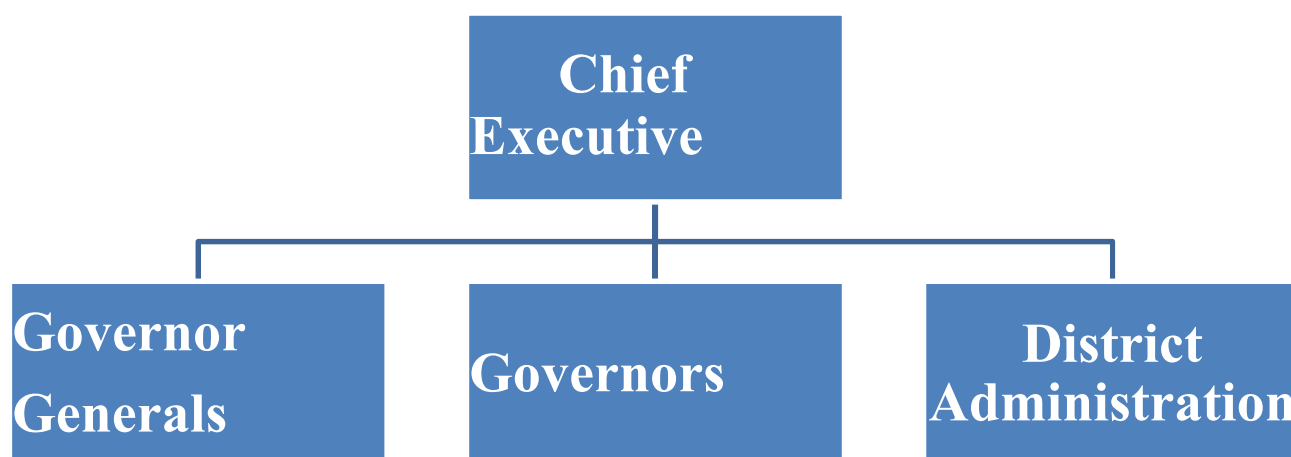
pakistan is a country that has been very important in the world owing to its geographical location. It has to deal with the community of nation on certain issues. English as a predominant language in the world should be considered as an official language that citizen of Pakistan could handle the world affairs at ease.

**4.4. National Languages:** All native languages including Arabic, Balochi, Pashto, Persian, Punjabi, Seraiki, Sindhi, and Urdu along with all other local languages must be recognized by the constitution.

## **5. Hierarchy of the government**

### **5.1. Head of the State and Government**

Head of the state can be chief executive along with his subordinates as governor-generals, governors and district administrators. Following is the structure of the government officials.



## 5.2. Chief Executive

Will be elected for four years and can only be elected for two terms. Chief Executive from one state will not be allowed after one or two terms to be reelected from the same state. The person who would have second highest votes in the Chief Executives' general elections from any other province will be elected as the new head of the state. Only the technocrats will elect cabinet 15-20 members (called as legislative Council) from all parts of Pakistan as doctors, engineers, lawyers, scientists, experienced politicians with the consultation of the chief executive.

## 5.3. Governor Generals

There would be six Governor Generals from six States-with 10-15 members (Executive Councils). Punjab-Sindh-Balochistan-Pukhtunistan-Baltistan-Kashmir

## 5.4. Governors

Every state would have four federating Units called provinces governed by **Governors** (provincial councils) Provinces may consist of four directions that will be considered four subdivisions of that province also. These sub divisions would be on administrative grounds not on any ethnic grounds. It may be called as:

East-West-North and South of the Punjab

East-West-North and South of Sindh

East-West-North and South of Baluchistan

East-West-North and South of Pukhtunkha

East-West-North and South of Azad Kashmir

East-West-North and South of Baltistan

East-West-North and South of All the provinces would be comprised of districts not bigger than five kilometers each. This size will enhance the efficiency level of the administration small districts are desirable.

## 5.5. District coordinating officers

Districts will be headed by government officials named as District coordinating officers. There would be coordinating officers at the lower levels. There would be one **DCO** and five Coordinating Officers (Cos) in every district.

## 6. Who is a Muslim?

The Person who believes in the oneness of Allah and believing in the Holy prophet Muhammad Peace be Upon him as the last messenger of Allah will be called a Muslim.

### **7. Qualification of the Chief Executive**

Must be Muslim- 45 years old

Must be PhD in any discipline but with awareness of politics, economics, and social system is a prerequisite. A written psychological and viva is a requirement for the Chief executive and other subordinates. It has been a practice in Pakistan that for appointing any gazetted officer he is required to appear for psychological and viva. The Chief Executive is going to lead the country must have both tests. He will be permanent resident of the country for last 20 years.

#### **7.1. Qualification of the Governor Generals**

Must be Muslim- 40 years old

Must be PhD in any discipline but with awareness of politics, economics, and social system is a prerequisite. Permanent resident of the country for last 20 years

#### **7.2. Qualification of the Governor**

Must be Muslim- 35 years old.

Must be PhD in Political Science/ Economics/ International Relations not in any relevant subject  
Permanent resident of the country for last 20 years

#### **7.3. Qualification of all the governing elite (cabinet members)**

Must be at least 25 years old

All people in the government must be at least M.A/MSc. Preferably PhDs but with awareness of politics, economics, and social system is a prerequisite  
Permanent resident of the country for last 20 years

#### **7.4. Qualification of the voters**

Must be 18 years old-permanent resident of the country. At least intermediate with second division and wise enough to discriminate between right and wrong. General elections would be held after every three years at all levels. All levels of election would be on the basis of adult age franchise system. For minorities there would be separate electorate at all levels and seats will be allocated according to the size of the cabinet.

### **8. Public purse**

Public purse would be used for public. Every person in the government has to earn his livelihood from his profession. There would be no salary for any government officials as they are serving the people so no monetary gain for such people. Only one tax for the major ideology- that is Muslim- So one tax would be Zakat for all Muslims on their wealth that remains with them for a year. And one tax for the minorities named as Jazya for protecting them against any external danger.

### **9. Uniform Education System in the whole Country**

Compulsory for all with the following plan

1-4 drawing-plays with sand and clay-simple words of native language

5-10 First five years-primary knowledge of mathematics, science and drawing and English with swimming and Martial art

11-13 Secondary knowledge of mathematics, science and drawing and English and Arabic-civics –Secondary stage of martial art

14-18 years advance mathematics and science- civics –Advance martial art

19-25 specialization starts in Science and technology, humanities and arts-first two years course work and rest of four years would be hand on practice and research

Age of 25 every one may get marriage privately and perform Hujj with the assistance of public purse

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**10. Health and education** must be the top priority of the country. Defence, foreign affairs, and currency will be under the control of the centre

### **11. Marriages**

A male will marry a female and male will go in the family of female not female go to the family of male. It will enhance the respect of the woman in the society. It will reduce and end quarrel between Saas (mother in law) and Bahu (daughter in law). It is urges because woman is a better guardian of her parents as compare to men.

### **12. Accountability** of all departments

Accountability of all departments is must. Legislature, Judiciary, Executive, military, and media would be more accountable for its deeds than any other institution. There would be a **supreme court** at the top having one chief justice and other justices will be according to the backlog.

**Six high courts** in six States and provincial courts in the provinces and district courts at the district levels. There would be no contempt of court at any level. **Health and sanitation** should be an ideal for the people. Filter at all water reservoirs should be installed. Health has been the top priority in the civilized world. Unfortunately, in Pakistan it has been the most neglected domain for some unknown reasons.

### **13. Security**

Security would be the main concern of the state institutions-if there is no security means no government-no governance, therefore all have to resign.

### **14. Sports**

Professional people not by amateurs will head sports.

### **15. Entertainment**

Entertainment will be an integral part of the country. The film and television will be made as industries.

### **16. Festivals**

Festivals will be held in every region according to their culture and values.

### **17. Rituals**

Rituals will be performed in every region according to their culture and values.

### **18. Customs**

Customs will be observed in every region according to their culture and values.

### **19. Religious institutions**

All religious institutions (Masjids, Madrassas and other shrines etc.) would be under the direct control of the government. No sermon would be delivered without the prior permission of the government. Government will deliver the course for delivering sermons in the masjids. All appointments for the religious institutions would be made by the government and be paid by the government as other institutions of the public sectors are paid. Aalims would be the Imam and Moazzen in every masjids. They would be respected as other public servants are respected.

There would be no party in the name of religion as all parties in Pakistan are supposed to be Muslim therefore there is no question of religion name with the parties' names.

All people are accountable before courts even the sitting head of the state or government and other governing elite can be called in the court for committing anything wrong. The judges will also be accountable for any illegal act. The media will also be accountable before the courts. All military generals are supposed to defend the country and any violation in this regard will be considered for death penalty.

### **20. Military and Defense of the Country**

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Military is supposed to defend the border of the country. It has nothing to do with the power politics. There would be no special cantonments for the military. All military and civil bureaucracy would live like other people of Pakistan. All the military Generals would remain subservient to the Chief Executives.

### **21. Inter-Services Intelligence**

All the intelligence services of Pakistan would work for the welfare and integration of the country and will be subservient to the Chief Executive of the states and accountable to him.

### **22. Conclusion**

Pakistan is passing through a very critical phase of its history. This alternate structure of governance may be considered as a way out. It is not the final word at all. Many changes can be made according to the prevailing circumstances without changing the real framework of this structure that stands on the number of states, provinces along with subdivisions, religious status of the country and health and education. This model is inspired and deduced by adopting certain good things from different countries. The author used to visit different countries for representing in the international conferences, therefore, it may be considered solemnly for making Pakistan a peaceful country in future.

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